



# R & E Grant Application 23-25 Biennium

Project #: 23-012

## Fishing Facilities Bundle 23/25

### Project Information

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**Requested Cycle:** 23-1  
**R&E Project Request:** \$262,037  
**Other Funding:** \$5,255  
**Total Project:** \$267,292  
**Spending Start Date:** 7/1/2023  
**Spending End Date:** 6/30/2025  
**Project Start Date:** 7/1/2023  
**Project End Date:** 6/30/2025  
**Organization:** Oregon Department of Fish and Wildlife

### Applicant Information

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**Name:** Marty Olson  
**Address:** 3561 Klindt Dr  
The Dalles, OR 97058  
**Telephone:** 503-947-6232  
**Telephone 2:** 541-967-2160  
**Email:** Martin.P.OLSON@odfw.oregon.gov

### Past Recommended or Completed Projects

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Number	Name	Status
25-A0	R&E Program Administration	Recommended
25-A6	R&E Construction Project Manager	Recommended

### Authorized Agent

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**Name:** Michael Gauvin  
**Address:** 4034 Fairview Industrial Drive  
Salem, OR 91302  
**Telephone:** 503-947-6214  
**Email:** michael.w.gauvin@odfw.oregon.gov

### Authorized Agent

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**Name:** Bryce Hansen  
**Address:** 4034 Fairview Industrial Dr. SE  
Salem, OR 97302  
**Telephone:** 9716007480

**Email:**

bryce.p.hansen@odfw.oregon.gov

## **Location Information**

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### **Where is it?**

The project will occur Statewide

The project will occur on public land owned or managed by the applicant

The project will occur on public land owned or managed by another party

### **Landowner Information**

**Name:** Elise Kelley, ODFW  
**Affiliation:** Mid Willamette District  
**Address:** 29555 Camp Adair Rd  
Monmouth , OR, 97361  
**Phone:** 541-745-5334  
**Fax:** 541-745-3849

**Name:** City of Coos Bay  
Coos Bay, OR., 97420

**Name:** Shawn Woods, ODFW  
**Affiliation:** EE Wilson Wildlife Area  
**Address:** 29555 Camp Adair Rd  
Monmouth , OR, 97361  
**Phone:** 541-745-5334  
**Fax:** 541-745-3849

### **Site Description**

*Street Address, nearest intersection, or other descriptive location.*

EE Wilson Fishing Pond: 44.699713, -123.207035. Off of Camp Adair Rd, 3/4 mile West of NW Independence HWY. on EE Wilson Wildlife Area.

Empire Lake: 43.394280, -124.257172. At John Topits Park located in Coos Bay, at the end of of Hull St.

*Directions to the site from the nearest highway junction.*

EE Wilson Fishing Pond: From NW Independence Hwy, turn West on Camp Adair Rd. Travel approximately 3/4 mile, turn Right into the parking lot marked for fishing access. Walk on marked trail to fishing pond.

Empire Lake: From Hwy 101 in Coos Bay, take Hwy 540 West towards Cape Arago. Turn right on Hull St. towards John Topits Park. Lake access is from the parking lot in the park.

*Following project completion, public anglers will be allowed the following level of access to the project site:*

Full access

*Please describe what leases, easements, agreements are in place to ensure angler access to the project site, and what is the length of each agreement.*

easement necessary.

Empire Lake: Property is owned by the City of Coos Bay. Public access to the park.

*Dominant Land Use Type:*

Forest

Wetland

Urban residential

*Project Location*

*General Project Location.*

**County:** Multiple Locations

*Specific Project Location.*

Latitude		Longitude	
	44.699749		123.206536
	43.394254		124.257319

***Project Summary***

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*Project Summary*

*Please provide a couple sentence summary of the proposal.*

This bundle includes improvements to 2 high use fishing sites. The 2 fishing sites to be improved are both priority sites for ODFW, and the work proposed will improve fishing access, use, and enjoyment by anglers and the public at each location.

*Overall Project Goals*

*Describe the primary goals or outcomes of the entire project, including elements not requesting funding from R&E.*

EE Wilson Fishing Pond- The goals of this project are to repair the outflow culvert at the pond, provide a new water control valve, install benches along the access trail, fix the parking area, install lakeside access boulders, and repair the informational kiosk and walkway.

Empire Lake- The goals of this project are too install a new ADA compliant fishing dock, along with an ADA compliant gangway to the dock. Work will include a concrete or paved access ramp to the gangway entrance.

*Primary objectives of R&E funding*

*Please describe the measurable objectives for the R&E portion of the funding request.*

EE Wilson Fishing Pond- Primary objective is to repair the outflow pipe that controls the level of the pond, install a water control valve, install benches, regrade the parking lot, repair the kiosk and concrete walkway.

Empire Lake- Primary objective is to install an ADA approved fishing dock to increase access for ADA and mobility impaired anglers and individuals at this popular urban fishery.

*Current Situation/Justification*

*Please describe the current situation and explain why this funding is needed.*

EE Wilson Fishing Pond- The outlet pipe at the lake is failing, which will cause dam failure and

emptying of the lake if not repaired. Add a water control valve to manage the levels of the lake so that staff don't have to adjust damboards from a boat to maintain lake levels. Adding benches around the lake on the existing pathway will give anglers a place to rest, fixing the parking lot will allow for better access, and repairing the kiosk and sidewalk will create a pleasant, educational component at the pond.

Empire Lake- Currently there is limited access to the waters edge at Empire Lake for mobility impaired anglers and individuals. Installing an ADA fishing dock close to existing parking structures will significantly improve fishing access for disabled anglers at this popular fishing destination within the Coos Bay city limits.

### Recreation and Commercial Benefit

*This project will provide benefits to:*

Recreational fisheries

*Explain how this project will contribute to current (and/or potential) fishing opportunities, access, or fisheries management.*

Repairing the outlet pipe and control structure at the EE Wilson pond will provide a safe, effective way for staff to adjust and maintain lake levels, and repairing the parking lot will allow for safe vehicle parking. Adding benches will provide resting locations for anglers and other users who are enjoying the facility.

Adding an ADA approved dock at Empire lake will increase fishing opportunities for ADA anglers as there are limited ADA approved fishing locations on the South Coast.

*Percent benefit split between Commercial and Recreational anglers:*

0 % Commercial

100 % Recreational

*Please explain, or justify, how the percentage split was determined:*

No commercial benefits.

*This project has been identified as an ODFW priority for:*

Basin/regional

*Does this project directly support implementation of the ODFW Strategic Plan and/or current Fish Division priorities?*

Yes

Goal #2 of the ODFW Strategic plan clearly states that ODFW should increase and diversify public use and enjoyment of Oregon's fish and wildlife resources. Each of these projects in this bundle meets this statement by improving access and usability for all anglers at these popular fishing destinations.

*Please briefly explain when this was identified as a priority and what process or workgroup was used to identified this as an ODFW priority.*

These projects were identified in the fall of 2022 as statewide priorities through the Reservoir Dogs workgroup, which is comprised of ODFW staff. Projects have also been identified by ODFW District Staff as being high priority projects.

*Identify any plan or other document that identifies this priority.*

ODFW Strategic Plan. Goal #2 Increase and diversify public use and enjoyment of Oregon's fish and wildlife resources.

[https://www.dfw.state.or.us/agency/strategic\\_vision/docs/2018\\_Strategy\\_plan.pdf](https://www.dfw.state.or.us/agency/strategic_vision/docs/2018_Strategy_plan.pdf)

21-23 Recreational Fisheries Program Priorities. Goal #3, Support improvements to public access facilities.

ODFW Strategic Plan. Goal #4 Invest in infrastructure that best supports our mission.

25 Year Angling Enhancement Plan Goal 2(F). "Develop and maintain access to water bodies to provide diverse angling opportunities."

Enhancing and maintaining access at popular fishing destinations is consistent with ODFW's Recruitment, Retention, and Reactivation (R3) efforts.

*Is this project part of an approved Salmon-Trout Enhancement Program (STEP) activity?*  
No

*This project is intended to benefit the following species:*

Largemouth Bass  
Smallmouth Bass  
Rainbow Trout

*This project will benefit anglers or fishery by providing:*

Angler Access  
Angling Opportunity

#### Angler Access

*This project will:*

Maintain/restore current angler access  
Improve access to existing angling opportunities  
Reduce barriers to fishing participation (i.e. ADA access, more parking, family friendly)

*Choose the following that best describes the angling access provided by the project:*

Dock  
Bank

*Do similar access sites, facilities, or fisheries exist within 10 miles of the project site?*  
No

#### Angling Opportunity

*This project will:*

Improve the opportunity for anglers to catch fish (better stocked fish, trapping)

### **Project Description**

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#### Schedule

Activity	Date	RE Funding
Repair the outlet pipe at EE Wilson pond, add valve, benches, and fix the Kiosk and sidewalk.	6/30/2025	No
Install a new ADA approved fishing dock at Empire Lake.	6/30/2025	No

#### Permits

Permit	Secured?	Date Expected
Coos County Development Permit	No	12/30/2023

Coos Bay Building Permit	No	12/30/2023
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### Project Design and Description

*Please describe in detail the methods or approach that will be used to achieve the project objectives.*

EE Wilson: The failing outflow culvert at the fishing pond will be slip lined with a new culvert. This slip lining process will eliminate the need to remove the old pipe from the dam and will eliminate the need to breach the dam to install a new outflow pipe. A new water control valve will be installed so that ODFW staff do not have to lean over the side of a boat in the lake to adjust damboards at the control structure to maintain lake levels. Benches will be placed around the lake near the access path so that anglers and families have a place to sit and rest. At least 25% of the new benches will be ADA compliant. Several large boulder clusters will also be placed at the waters edge to provide a place for anglers to stand and fish. The parking lot will be regraded and the designated location for ADA parking will be enhanced. The concrete walkway at the Kiosk will be repaired, and grade control structures will be installed to prevent the backfill under the sidewalk from further erosion. It was brought up during the Internal Review process that slip lining the culvert may trigger fish passage laws. Elise Kelley, Mid-Willamette District Fish Biologist, has confirmed that the outlet from EE Wilson Pond is artificial and that there is no current or historical use of that outlet by fish. Greg Apke, Statewide Fish Passage Coordinator also confirmed this site is outside of fish distribution and that slip lining the outflow pipe at EE Wilson pond will not trigger fish passage requirements at this site.

Empire Lake: An ADA accessible fishing dock will be installed on Empire Lake at John Topits park, which already has ADA parking and restroom facilities. The new fishing dock will be constructed of either aluminum or composite material which will resist corrosion and degradation from the environment. In order to maintain the slope and acceptable gradient required for ADA compliance, a concrete apron or walkway will be installed from the edge of the existing paved trail to the entrance to the gangway of the new dock.

### Engineering

*Does the project involve capital improvement, engineering, site grading or other construction?*

Yes

On ODFW land or managed by ODFW staff

Not associated with ODFW

### Project Management and Maintenance

*What is the life expectancy of R&E funded construction, structures, equipment, supplies, data or fishery?*

EE Wilson: We expect to see a 30+ year lifespan of the components installed.

Empire Lake: We expect to see a 30+ year lifespan of the components installed.

*Who is responsible for long term management, maintenance, and oversight of the project beyond what is funded by R&E.*

EE Wilson Fishing Pond: ODFW will maintain the components installed at the pond.

Empire Lake: City of Coos Bay will maintain.

*Will the project require ongoing maintenance?*

Yes

EE Wilson Fishing Pond: Minimal maintenance will be required of the new components. New

outflow pipe will not need maintenance, control valve will have a 20 year lifespan, the benches will be made of material suitable for an outdoor environment with minimal maintenance required. The Kiosks and sidewalk will not require maintenance. The rock structures for fishing access will not need maintenance.

Empire Lake: The fishing dock will be made of aluminum or composite materials which will reduce the need for maintenance, other than periodic removal of seasonal debris. The associated concrete access ramp will last for many years, it may eventually need maintenance but several decades of use before major maintenance is needed would be expected.

*Is there a plan to collect baseline data and to conduct monitoring efforts to measure the effectiveness of the project?*

Not necessary

## ***Project Funding***

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### ***Funding***

*Have you applied for OWEB funding for this project?*

No

*Has this proposal, or similar proposal for this project location, previously been denied by OWEB or other funding source?*

No

Other Funding Source	Type	Secured	Dollar Value	Comments
City of Coos Bay	In-Kind	Pending	1280	2 city employees, \$40 per hour. 16 hours each to help install dock at Empire Lake.
ODFW Mid-Willamette District	In-Kind	Pending	2775	Mid-Willamette ODFW staff to help on project, grass seed, fill material for parking lot for EE Wilson Pond.
ODFW Coos/Coquille District	In-Kind	Pending	1200	ODFW in-kind for assistance working with the City and helping with grant administration.
		Total	5255	



## Budget

Item	Unit Number	Unit Cost	In-kind or non-cash contributions	Funding from other sources	R&E Funds	Total Costs
PROJECT MANAGEMENT						
			0	0	0	0
		SUBTOTAL	0	0	0	0
IN-HOUSE PERSONNEL						
Elise Kelley, Mid Willamette ODFW	10	50.00	500	0	0	500
Alex Farrand, Mid Willamette ODFW	15	45.00	675	0	0	675
EE Wilson Senior Technician	20	30.00	600	0	0	600
Gary Vonderohe, Coos/Coquille ODFW	24	50.00	1200	0	0	1200
		SUBTOTAL	2975	0	0	2975
CONTRACTED SERVICES						
EE Wilson (Culvert repair, outlet valve, parking lot.)	1	0.00	0	0	72925	72925
Empire Lake (Grading, Footings, Paved trail section)	1	0.00	0	0	20270	20270
City of Coos Bay employees for Empire Lake	32	40.00	1280	0	0	1280
		SUBTOTAL	1280	0	93195	94475
TRAVEL						
			0	0	0	0
		SUBTOTAL	0	0	0	0
SUPPLIES/MATERIALS						
EE Wilson (Kiosks, picnic tables, benches, fishing rocks, etc)	0	0.00	0	0	45242	45242
Empire Lake (Anchors, Gangway, Dock)	0	0.00	0	0	123600	123600
Fill Material, Grass Seed	1	1000.00	1000	0	0	1000
		SUBTOTAL	1000	0	168842	169842
EDUCATION/OUTREACH						
			0	0	0	0
		SUBTOTAL	0	0	0	0
EQUIPMENT						
			0	0	0	0
		SUBTOTAL	0	0	0	0
FISCAL ADMINISTRATION						
			0	0	0	0
		SUBTOTAL	0	0	0	0
		BUDGET TOTAL	5255	0	262037	267292

## ***Internal Review Results***

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**Review Score:** 2.2 out of 3

(0 = Do Not Fund, 1 = Strengthen Proposal, 2 = Recommend, 3 = Strongly Recommend)

### ***Specific Review Team Comments***

Cutthroat trout distribution shown in vicinity of the EE Wilson pond. Application does not mention fish passage review or reason it is not needed.

No match? What about ODFW in-kind?

No match? District coordination with City and Project Manager project development time could be shown as match. There will likely be a fee for Coos County Planning review (Empire project).

Maintenance needs may be understated.

Empire Lake (John Topits Park) is City of Coos Bay, not North Bend. Both projects are identified as priorities through the Res. Dogs process. City is on board with Empire project. Suggest LOS from City. This is the highest-effort trout fishery in our District. Much of littoral area of lake is shallow; fishing dock will improve access to deeper water, and provide ADA access.

High price tag but the goals and objectives are in line with R&E and would benefit anglers in two high use areas.

## ***Additional Files***

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Budget Information

Maps

Photos

Design Information

Management Plans and Supporting Documents

[EE Wilson Pond project summary](#)

*project summary*

[Empire Lake project summary](#)

*project summary*

Permits and Reviews

Partnerships

Public Comment

[EE Wilson Letter of support](#)

*letter of support*

[Empire Lake letter of support](#)

*letter of support*

Administrative Documents

[Signature](#)

*Signature Page*

## ***Completion Report***

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A completion report has not been submitted for this project.